

RTA Meeting
Mountain Village Council Chambers
March 28, 2016 9:30 am - noon
Agenda

1. Introduction
 - a. Public Officials
 - b. Ground Rules for meeting
2. Recap of previous meetings and recap of draft IGA process
3. Discussion on Voter Polling process (including Chris Keating)
4. Discussion with Regional Trails Group (including Telluride Mountain Club Heidi Lauterback, Tor Anderson)
5. Continued discussion on Gondola
6. Recap and Next Steps

Meeting Notes – RTA Intergovernmental Worksession – March 7, 2016

Officials present: **Mountain Village** – Marty McKinley, Dan Caton, Laila Benitez, Bruce MacIntire, Glen Van Nimwegen, Cath Jett & Kim Montgomery-Administrator
 Town of Telluride – Sean Murphy, Todd Brown, Anne Brady, Jenny Patterson, DeLaney Young, Lars Carlson, Bob Saunders & Greg Clifton-Administrator
 San Miguel County – Art Goodtimes & Lynn Black-Administrator

Voter Polling

AGREEMENT – Local officials agreed to proceed with voter polling. The three administrators will meet as a subcommittee with two elected officials, Todd Brown of the Town of Telluride and Dan Caton of Mountain Village, with an invite to County Commissioner Joan May to develop polling questions. Polling questions will be developed around sources of revenue (type and rate of taxes), services covered and how detailed the preliminary service plan will be, and whether to gondola should become a service under the RTA post 2027.

The cost estimate from the poll consultant Chris Keating will be forwarded via email to local officials. Officials questioned if different layers of polls should be developed, i.e. business – resident, or Mountain Village – Telluride – Unincorporated County (particularly Lawson Hill residents).

There was an update on draft IGA review. Telluride Council will discuss the draft IGA on March 8th. Mountain Village has it on the Council agenda for March 16th. San Miguel County Commissioners had a review at their March 2nd meeting and reported that the draft IGA had been sent out to the contiguous jurisdictions, and to CDOT and DOLA.

Service Plan

Officials discussed enhanced services that could be handled by the RTA. They include Lawson Hill routes to and from the Towns, development of the Lawson Hill parking lot and transit hub, enhanced regional trail linkages, and the gondola.

AGREEMENT Include increased Lawson Hill shuttle routes to and from Telluride, with service to Mountain Village from Lawson as a second later phase or tier of enhanced service. This topic and a the Lawson Hill parking lot and transit station could be poll questions.

As a point of clarification this 1.79 acre lot is owned by San Miguel County and has a zoning covenant to only be used for public parking and transit related uses.

AGREEMENT local officials wish to consider enhanced regional trail linkages in the RTA service plan and directed staff to bring the local Mountain Club trails representatives to the next RTA worksession.

Gondola Presentations

Greg Clifton presented on the history and contractual background of the gondola construction and operation obligations with the Town of Mountain Village, the Telluride Mountain Village Owners Association, Telluride Ski Corp. and the Mountain Village Metro District.

Mountain Village Transit Director Jim Loebe presented the results of the recently completed Gondola Engineering and Feasibility Study. This study outlines several options for capital upgrades to the gondola cars, stations and other infrastructure.

Officials held that a polling question could be drafted asking voters if the future of the gondola post 2027 should be part of the long term role of the RTA. Voter education on the gondola capital plan and other related gondola issues would be integral to marketing the ballot measure.

Topics for the next session scheduled for **March 28th 9:30 a.m. Mountain Village Council Chambers** include review of questions and other details for voter polling, meet with reprs from the Mountain Club trails initiative, and further discussion on RTA funding options.



200 respondents from a list of likely November 2016 voters in
San Miguel County Precincts 1, 2, 3 & 6
Field schedule: April 25-May 1 2015

San Miguel County Transportation Ballot Measure Poll — April, 2016

Hello, may please I speak with **name on the list**?

My name is **name of interviewer**. I'm calling from **XXXX Research**. I'm not selling anything. We're doing a short survey here in San Miguel County on some topics that I'm sure you will find interesting.

Screener and intro questions

S1. Respondent type **Don't ask question**.

Name on list is available	1	Continue interview
Name on the list is not available	3	Callback

S2. Are you 18 or older and registered to vote in San Miguel County?

Yes	1	Continue interview
No	2	Terminate interview
Don't know / not sure Don't read	3	Terminate interview

3. Generally speaking, are things in San Miguel County heading in the right direction, or in the wrong direction? **If respondent says "I don't know" ask:** Which way would you lean toward - right direction or wrong direction?

Right direction	1
Lean right direction	2
Wrong direction	3
Lean wrong direction	4
Don't know / not sure Don't read	5

Ask question 4 on Split Form A: n=100

4. What would you say are the most important issues or challenges facing San Miguel County? **Probe with:** Are there any other issues? **Record response verbatim.**

Ask question 5 on Split Form B: n=100

5. Thinking about transportation issues in San Miguel County, what would you say is the best way to improve transportation here in San Miguel County? **Record response verbatim.**

6. While you may not be aware of it, the Town of Telluride and Mountain Village and San Miguel County are considering forming a Regional Transportation Authority that is funded through a tax increase, and will provide coordination and long range planning of San Miguel County regional transit services, including the construction and maintenance of regional trails and strategically located park and ride facilities, the expansion of the workforce shuttle services, and increased bus service between Lawson Hill and Telluride / Mountain Village.

Do you support or oppose the formation of the San Miguel County Regional Transportation Authority, also known as SMART transit? **If respondent says support or oppose, ask:** Do you strongly favor/oppose or somewhat favor/oppose?

Support - strongly	1
Support – somewhat	2
Oppose – somewhat.....	3
Oppose - strongly	4
Don't know / not sure Don't read.	5

Ask question 7 if support or don't know in question 6.

7. What is the main reason you might support it? **Probe:** Are there any other reasons?

Ask question 8 if oppose or don't know in question 6.

8. What is the main reason why you might oppose it? **Probe:** Are there any other reasons?

Rotate the order of questions 9 and 10.

9. Would you support or oppose - the formation of the San Miguel County Regional Transportation Authority, also known as SMART transit, if it is funded with a one-quarter of one percent increase in the San Miguel County sales tax rate - which is a sales tax increase of 25 cents on a \$100 dollar purchase? **If respondent says support or oppose, ask:** Do you strongly favor/oppose or somewhat favor/oppose?

Support - strongly	1
Support – somewhat	2
Oppose – somewhat.....	3
Oppose - strongly	4
Don't know / not sure Don't read	5

10. Would you support or oppose the formation of the Regional Transportation Authority, also known as SMART transit, if it is funded with a **1 mill increase in the County property tax rate**, which is an annual property tax increase of 8 dollars per 100 thousand dollars in assessed value for a residential home? **If respondent says support or oppose, ask:** Do you strongly favor/oppose or somewhat favor/oppose?

Support - strongly	1
Support – somewhat	2
Oppose – somewhat.....	3
Oppose - strongly	4
Don't know / not sure Don't read	5

11. If taxes are increased to fund the San Miguel County Regional Transportation Authority, do you prefer a sales tax increase or do you prefer a property tax increase? **Randomize the order of responses. If respondent says “neither one” or “both” please say:** If you had to select one of these which one would you prefer?

Sales tax increase	1
Property tax increase.....	2
Don't know / not sure Don't read	3

Now I'll read some specific things which MIGHT be included in the SMART transit ballot measure. Keeping in mind that it is difficult for everything to be equally important, please tell me how important each one of these is to you personally. Is it extremely important, very important, somewhat important, or not very important to ensure that the funding is dedicated to that purpose? **Randomize the order of the items on the list.** The (first/next) is...

	<u>Extremely</u>	<u>Very</u>	<u>Somewhat</u>	<u>Not Very</u>	<u>Don't read Don't know</u>
12. Increased bus service between Lawson Hill and Telluride with additional stops along the way.	1	2	3	4	5
13. Increased bus service between Lawson Hill and Mountain Village.	1	2	3	4	5
14. An expansion of the workforce shuttle services to regional destinations such as Montrose, Ridgeway and Cortez, including smaller busses, vans and alternative fuel vehicles.	1	2	3	4	5
15. Parking infrastructure expansion and improvements including the development of strategically located park and ride transit centers.	1	2	3	4	5
16. Improved trail maintenance and expanded multi-modal trail linkages between Mountain Village, Telluride, Lawson Hill and Down Valley.	1	2	3	4	5
17. New bus or shuttle service to future workforce or affordable housing developments.	1	2	3	4	5

18. While you may not be aware of it, funding for the Telluride-Mountain Village gondola ends in 2027. Do you support or oppose – saving a portion of the Regional Transportation Authority funding to be used to pay for capital improvements, and operations and maintenance of the gondola after 2027? **If respondent says favor or oppose, ask:** Do you strongly favor/oppose or somewhat favor/oppose?

Support - strongly	1
Support – somewhat	2
Oppose – somewhat.....	3
Oppose - strongly	4
Don't know / not sure Don't read.	5

19. Do you agree or disagree that the towns of Mountain Village, Telluride and San Miguel County should reach a decision soon on how to pay for the gondola, so that gondola service will continue after 2027? **If respondent says favor or oppose, ask:** Do you strongly agree/disagree or somewhat agree/disagree?

Agree - strongly	1
Agree– somewhat	2
Disagree – somewhat	3
Disagree - strongly.....	4
Don't know / not sure Don't read.	5

Demographic questions

And finally, just a few questions for statistical purposes only...

D20. Gender **Do not ask question**

Male.....	1
Female	2

Ask only if respondent is other voter in household, or there is no age on the voter file.

D21. Could you please tell me your age? **Read list if necessary**

18-24.....	1
25-29.....	2
30-34.....	3
35-39.....	4
40-44.....	5
45-49.....	6
50-54.....	7
55-59.....	8
60-64.....	9
65-69.....	10
70+	11
Refused Don't read	12

D22. Which of the following forms of transportation do you use when you travel within San Miguel County? **Read items on the list. Multiple response question.**

Car or truck.....	1
Gallopig Goose bus service	2
Mountain Village bus service	3
Mountain Village dial-a-ride.....	4
Commuter shuttle or van service	5
Gondola	6
Chondola.....	7
Bike	8
Walk.....	9
Any other transportation services you use Specify	10
Don't know / refused Don't read	11

Thank you for taking our short survey, your answers have been very helpful.

Revised as of 2/24/16

DRAFT

**SAN MIGUEL REGIONAL
TRANSPORTATION AUTHORITY
INTERGOVERNMENTAL AGREEMENT**

By and among

TOWN OF TELLURIDE, COLORADO

TOWN OF MOUNTAIN VILLAGE, COLORADO

And

SAN MIGUEL COUNTY, COLORADO

Dated as of _____ 2016

Providing for the establishment of the “San Miguel Regional Transportation Authority” as a Colorado Regional Transportation Authority pursuant to the Colorado Regional Transportation Law, Title 43, Article 4, Part 6, Colorado Revised Statutes, as amended.

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**SAN MIGUEL REGIONAL TRANSPORTATION AUTHORITY
INTERGOVERNMENTAL AGREEMENT**

THIS SAN MIGUEL REGIONAL TRANSPORTATION AUTHORITY INTERGOVERNMENTAL AGREEMENT (this “Agreement”) is entered into as of _____ 2016 by and among TOWN OF TELLURIDE, COLORADO; TOWN OF MOUNTAIN VILLAGE, COLORADO; and THE UNINCORPORATED AREA ENCOMPASSED WITHIN THE BOUNDARIES OF THE TELLURIDE R-1 SCHOOL DISTRICT of SAN MIGUEL COUNTY, COLORADO; (the “initial Signatories”).

RECITALS

WHEREAS, pursuant to title 43, article 4, part 6, Colorado Revised Statutes, as amended (the “Act”), Colorado counties and municipalities are authorized to establish, by contract, regional transportation authorities, which, upon the satisfaction of the conditions set forth in herein, are authorized to finance, construct, operate and maintain regional transportation systems;

WHEREAS, pursuant to title 29, article 1, part 2, Colorado Revised Statutes, as amended (the “Intergovernmental Relations Statute”), and article XIV, section 18 of the Colorado Constitution, governments may contract with one another to provide any function, service or facility lawfully authorized to each of the contracting units and any such contract may provide for the joint exercise of the function, service or facility including the establishment of a separate legal entity to do so;

WHEREAS, the Initial Signatories are a Colorado County and certain Colorado municipalities located within the boundaries of San Miguel County constituting the unincorporated area within the Telluride R-1 School District in southwest Colorado that desire to form a regional transportation authority pursuant to the Act and the Intergovernmental Relations Statute for the purpose of financing, constructing, operating and maintaining regional transportation systems consisting of Authorized Transportation Projects described in Section 6.02 herein;

WHEREAS, public transportation is a critical part of the solution to the nation’s economic, energy, and environmental challenges. Regional transportation services enhance and support San Miguel County socially and economically, providing affordable or free transit to the region’s visitors and employee base, and conversely benefit local employers with a reliable workforce;

WHEREAS, every segment of American society including individuals, families, communities and businesses, benefits from public transit, helping to bring a better quality of life to communities;

WHEREAS, in the spirit of regional cooperation the signatories of this Agreement wish to join and coordinate efforts in managing and improving public transit, increasing efficiencies in the short and long term, enhancing reliability and safety, and changing to meet future demand;

WHEREAS, stated goals of all jurisdictions in the region are to improve air quality, reduce green house gas emissions, reduce traffic and congestion, and enhance safety on the limited highway access in the region and in these communities; and

WHEREAS, transit services promote independent living for the elderly and the disabled by providing essential links to medical, social and other services, and the region recognizes the need to improve mobility options for all segments of the population.

AGREEMENT

NOW, THEREFORE, for and in consideration of the mutual covenants set forth below, the Initial Signatories hereby agree as follows:

ARTICLE I

DEFINITIONS

Section 1.01. Definitions from the Act. The following terms shall, when capitalized, have the meaning assigned to them in section 602 of the Act: “Bond”, “Combination”, “Construct”, “Construction”, “County”, “Grant”, “Municipality”, “Operations and Maintenance Expenses”, “Person”, “Revenues”, “Regional Transportation Activity Enterprise”, “Regional Transportation System”, “State”.

Section 1.02. Other Definitions. The following terms shall, when capitalized, have the following meanings:

“Act” is title 43, article 4, part 6, Colorado Revised Statutes, as amended

“Administrative Advisory Committee” means a committee appointed by and serving at the direction and pleasure of the Board of Directors pursuant to Section 4.02 herein.

“Advisory Committee” means two or more persons appointed by the San Miguel Regional Transportation Authority (Authority) pursuant to Article IV herein for the purposes of providing advice to the Board.

“Agreement” means the San Miguel Regional Transportation Authority Intergovernmental Agreement, as amended from time to time in accordance with the terms herein.

“Alternate Director” means any person appointed as Alternate Director pursuant to Section 3.03 herein.

“Authority” means the San Miguel Regional Transportation Authority, a political subdivision of and body corporate of the State established pursuant to this Agreement as a regional transportation authority under the Act and as a separate legal entity under the Intergovernmental Relations Statute.

“Authority Sales Tax” means a sales and use tax levied by the Authority in all or any designated portion of the Members in accordance with Section 605(1)(j)(I).

“Authorized Transportation Projects” refers to Specific Responsibilities outlined in Section 6.02 as such projects may be amended from time to time in accordance with Article XI herein, as well as the Regional Transportation Systems as described in §43-4-602(16), C.R.S.

“Ballot Question/Issue” is defined in Section 2.04(a) herein, and in §1-1-104(2.3)(2.4), C.R.S.

“Board” means the Board of Directors of the Authority.

“Boundaries” means the boundaries of the Authority determined in accordance with Appendix A herein, as such Appendix and term may be amended from time to time in accordance with Article XI herein.

“Director” means any person appointed as such pursuant to Section 3.02 herein. Whenever the person appointed as a Member’s Director is absent from a Board meeting, the term “Director” shall mean the “Alternate Director”, if any, appointed by such Member pursuant to Section 3.03 herein.

“Division of Local Government” means the Division of Local Government in the State Department of Local Affairs.

“Governing Body” means, when used with respect to a Member, the town council, the board of trustees, board of commissioners or other legislative body, as appropriate, of such Member.

“Initial Boundaries” means the Boundaries of the Authority on the date the Authority is established pursuant to Article II herein, as such Initial Boundaries are determined in Accordance with Appendix A herein.

“Initial Members” means the Initial Signatories who become Members on the date on which the Authority is originally established pursuant to Section 2.05 herein.

“Initial Signatories” means the Municipalities and Counties that are signatories to this Agreement in its original form.

“Intergovernmental Relations Statute” refers to the statute that authorizes local governments to enter into agreements (§29-1-203,C.R.S).

“Member” means (a) the Initial Members and (b) any Municipality or County that becomes a Member of the Authority pursuant to Section 8.03 herein.

“Officers” means the Chair, Vice Chair, Secretary, or Treasurer of the Authority, and any subordinate officer or agent appointed and designated as an officer of the Authority or the Board.

“Regional Transit Services” means the transit services described in Appendix D herein, as may be amended from time to time in accordance with Article XI herein, and included within the “Regional Transportation System” as defined at §43-4-602(16), C.R.S.

“Transit” means conveyance of residents, visitors, or workers via publicly or privately operated motorized vehicle transport systems, including but not limited to bus, van, or aerial tramway (gondola).

“Transportation” means any property, improvement or system related to the conveyance people or goods including but not limited to bridges, roadways, trails, motorized or non-motorized vehicles, aerial tramway (gondola), train or air.

ARTICLE II

ESTABLISHMENT OF THE AUTHORITY AND INITIAL MEMBERS

Section 2.01. Establishment. The San Miguel Regional Transportation Authority (RTA) shall be established as a separate political subdivision and body corporate of the State pursuant to the Act and as a separate legal entity created by a contract among the Initial Members pursuant to the Intergovernmental Relations Statute, effective upon satisfaction of the following conditions:

- (a) Each Initial Member (i) has held at least two public hearings on the RTA Agreement in accordance with §603(3), (ii) has submitted this Agreement for review and comment in accordance with §43-4-603(1.5), C.R.S. to the Colorado Department of Transportation, those counties and municipalities that border the Authority's boundaries; and (iii) has executed this Agreement (which execution shall constitute a representation by such Initial Member to the other Initial Members that the executing Initial Member has held the public hearings required by §603(3) and that Governing Body of such Initial Member has duly authorized its execution, delivery and performance of this Agreement);
- (b) This Agreement has been approved by a majority of the registered electors residing within the Initial Boundaries of the Authority at the time of the election who voted in the general election or special election called for such purpose in accordance with § 603(4); and
- (c) The Director of the Division of Local Governments has issued a certificate pursuant to § 603(1) stating that the Authority has been duly organized according to the laws of the State and such certificate has been recorded in the legal real estate records of San Miguel County pursuant to §603(1).

Section 2.02. Purpose. The purpose of the Authority is to coordinate, plan, finance, construct, operate and maintain a regional multi-modal transportation system within or outside the Boundaries of the Authority.

Section 2.03. Boundaries. The Initial Boundaries of the Authority shall be determined in accordance with Appendix A herein. Any territory included in the Boundaries of the Authority because the territory is included in the boundaries of a Municipality shall automatically be amended to include any territory annexed to the Municipality.

Section 2.04. Voter Approval.

(a) The Initial Signatories agree to submit ballot questions and/or ballot issues seeking voter approval of the establishment of the Authority herein at elections to be conducted on the 8th day of November, 2016 in accordance with the Act and other applicable law (the "Election"). Three separate ballot questions, which are hereafter referred to by the names indicated below and drafts of which are attached herein as Appendixes C-1 through C-6, shall be submitted to the registered electors of the following described areas within the boundaries of the Initial Signatories:

- (i) the "San Miguel County Establishment Question", a draft of which is attached herein as Appendix C-1, shall be submitted to San Miguel County registered electors residing within the unincorporated area within the proposed RTA Boundary;

(ii) the “Town of Telluride Establishment Question”, a draft of which is attached herein as Appendix C-2, shall be submitted to the registered electors of the Town of Telluride;

(iii) the “Town of Mountain Village Establishment Question”, a draft of which is attached herein as Appendix C-3, shall be submitted to the registered electors that are residents of the Town of Mountain Village;

(b) With the intent to put forth these measures as a coordinated election under the Clerk of San Miguel County, the Governing Body of each of the Initial Signatories named in the title of each ballot question shall take all actions necessary to submit such questions to the appropriate registered electors at the Election but may modify the ballot questions submitted by it in any manner that is consistent with the terms of this Agreement and the ballot questions/issues attached herein in Appendices C-1 through C-3. Any Governing Body’s modification(s) to a ballot question that are inconsistent with the terms of this Agreement and the attached appendices shall require the written consent of each of the other Initial Signatories prior to its submittal to that body’s registered electors. The designated election official for a coordinated election shall be the San Miguel County Clerk and Recorder.

(c) Each Initial Signatory shall pay the costs of conducting the election within its boundaries. For the purposes of allocating such costs, costs allocable to electors who reside in, or are properly registered to vote in a municipality shall be allocated to the municipality in which they reside or are registered to vote, and costs allocable to electors who reside in unincorporated areas shall be allocated to the county in which they reside.

Section 2.05. Initial Members. The Initial Signatories whose participation in the Authority is authorized by a majority of the registered electors voting on the ballot questions indicated below shall be the Initial Members of the Authority on the date the Authority is originally established pursuant to the Agreement:

(a) Unincorporated San Miguel County within the boundaries of the Telluride R-1 School District will be an Initial Member if a majority of the San Miguel County registered electors voting thereon approve the San Miguel County Establishment Question;

(b) Town of Telluride will be an Initial Member if a majority of the Town of Telluride registered electors voting thereon approve the Town of Telluride Establishment Question;

(c) Town of Mountain Village will be an Initial Member if a majority of the Town of Mountain Village registered electors that are residents of the Town of Mountain Village voting thereon approve the Town of Mountain Village Establishment Question;

ARTICLE III

BOARD OF DIRECTORS

Section 3.01. Establishment and Powers. The Authority shall be governed by a Board of Directors as described in this Article. The Board shall exercise and perform all powers, privileges and duties vested in or imposed on the Authority, subject to the provisions of this Agreement and §604(1)(a) of the Act.

Section 3.02. Directors. The Board shall be composed of two regular Directors appointed by each Member from the Town of Telluride, the Town of Mountain Village and San Miguel County.

Section 3.03. Alternate Directors. In addition to the Director(s) appointed by it, each Member shall appoint one Alternate Director who shall be deemed to be such Member's Director for all purposes, including, but not limited to, voting on resolutions whenever the person appointed as such Member's Director is absent from a Board meeting.

Section 3.04. Appointment of Directors and Alternate Directors. As required by §603(2)(b)(I) of the Act, each of the Director(s) and the Alternate Director appointed by a Member shall both be elected officials of the Governing Body of such Member and shall be appointed as a Director or Alternate Director by the elected officials of the Governing Body of such a member.

Section 3.05. Terms of Office. The term of office of each Director and Alternate Director shall commence with the first meeting of the Board following his or her appointment and shall continue until (a) the date on which a successor is duly appointed or (b) the date on which he or she ceases to be a member of the Governing Body of the appointing Member.

Section 3.06. Resignation and Removal. Any Director or Alternate Director (a) may resign at any time, effective upon receipt by the Secretary or the Chair of written notice signed by the person who is resigning; and (b) may be removed at any time by the Governing Body of the Member that appointed him or her, effective upon receipt by the Secretary or the Chair of written notice signed by the Governing Body of the appointing Member.

Section 3.07. Vacancies. Vacancies in the office of any Director or Alternate Director shall be filled in the same manner in which the office was originally filled pursuant to Section 3.04 herein.

Section 3.08. Compensation. Directors and Alternate Directors shall serve without compensation, but may be reimbursed for expenses incurred in serving in such capacities upon such terms and pursuant to such procedures as may be established by the Board.

Section 3.09. Resolution and Voting. All actions of the Board shall be by written resolution. Except as otherwise provided in Section 3.10 herein, resolutions of the Board shall be adopted upon the affirmative vote at an open and noticed public meeting of at least a simple majority of the Directors then in office who are eligible to vote on the measure. A minimum vote of two-thirds of the Directors then in office is required per §43-4-605(2)(II) C.R.S. in the case of adding territory and members to the Authority. The Authority shall provide at least 48 hours' written notice of meetings to each Director and Alternate Director and to the Governing Body of each Member. Notwithstanding any other provision herein, a Director shall disqualify himself or herself from voting on any issue with respect to which he or she has a conflict of interest, unless he or she has disclosed such conflict of interest in compliance with §18-8-308 and 24-18-101 et seq., C.R.S., as amended.

Section 3.10. Special Rules Regarding Adoption of the Authority's Annual Budget. Notwithstanding Section 3.09 herein, if the Board fails to approve the Authority's annual budget by resolution adopted in accordance with Section 3.09 herein by the end of the immediately preceding fiscal year of the Authority or any earlier date required by State law, until an annual budget is adopted, the Authority's budget for such year shall be the prior year's budget, with adjustments approved by a majority of the Directors then in office who are eligible to vote thereon that, in the aggregate, do not exceed the sum of "inflation" and the Authority's "local

growth” as determined in accordance with Article X, §20(2)(f) and (g) of the Colorado Constitution. The procedures set forth in this Section may be modified by bylaws or rules adopted in accordance with Section 3.12 herein.

Section 3.11. Powers of the Board. The Board shall, subject to the limitations set forth herein, have (a) all powers that may be exercised by the board of directors or a regional transportation authority pursuant to the Act, including, but not limited to, the powers conferred by section 604(1) and (3) of the Act, and (b) all powers that may be exercised by the governing board of a separate legal entity that has been lawfully created by a contract among the Members pursuant to the Intergovernmental Relations Statute.

Section 3.12. Bylaws and Rules. The Board, acting by resolution adopted as provided in Section 3.09 herein, shall adopt bylaws or rules governing the activities of the Authority and the Board, including, but not limited to, bylaws or rules governing the conduct of Board meetings, voting procedures, the type of resolutions that must be in writing and procedures for the resolution of issue on which a simple or super majority cannot be obtained in accordance with Section 3.09 herein.

Section 3.13. Additional Directors. Notwithstanding any other provision herein, in order to comply with the provisions of §603(2)(b)(I) requiring a minimum of five Directors, if at any time there are fewer than five appointed Directors, then the underrepresented Member shall appoint an additional Director from the elected governing body of their jurisdiction within thirty days of the vacancy.

Section 3.14. Board Officers. The Board shall elect a Chair, a Vice Chair, a Secretary, and a Treasurer. The offices of Chair and Secretary may not be held by the same person.

(a) Chair. The Chair shall have the power to call meetings of the Board; the power to execute, deliver, acknowledge, file and record on behalf of the Authority such documents as may be required by this agreement, the Act or other applicable law; and such other powers as may be prescribed from time to time by the Board. The Chair may execute and deliver contracts, deeds and other instruments and agreements on behalf of the Authority as are necessary or appropriate in the ordinary course of its activities or as are duly authorized or approved by the Board. The Chair shall have such additional authority, powers and duties as are appropriate and customary for the office of the chair of the board of directors or entities such as the Authority, and as the Board may otherwise prescribe.

(b) Vice Chair. The Vice Chair shall be the Officer next in seniority after the Chair and, upon the absence of the Chair, shall have the authority, powers and duties of the Chair. The Vice Chair shall have such additional authority, powers and duties as are prescribed by the Board.

(c) Secretary. The Secretary shall give, or cause to be given, notice of all meetings (including special meetings) of the Board, keep written minutes of such meetings, have charge of the Authority’s seal, be responsible for the maintenance of all records and files and the preparation and filing of reports to governmental agencies (other than tax returns), have authority to impress or affix the Authority’s seal to any instrument requiring it (and, when so impressed or affixed, it may be attested by his or her signature), and have such other authority, powers and duties as are appropriate and customary for the office of the secretary of entities such as the Authority, and as the Board may otherwise prescribe. If a Treasurer has not been elected, the Secretary shall

also serve as Treasurer and may use the title of Treasurer in performing the functions of Treasurer.

(d) Treasurer. Subject to rules and procedures established by the Board, the Treasurer shall be responsible or shall cause a designee of the Board to be responsible for custody of the funds and all stocks, bonds and other securities owned by the Authority and shall be responsible for the preparation and filing of all tax returns, if any, required to be filed by the Authority. The Treasurer shall receive all moneys paid to the Authority and subject to any limits imposed by the Board or the Chair, shall have authority to give receipts and vouchers, to sign and endorse checks and warrants in the Authority's name and on the Authority's behalf, and to give full discharge for the same. The Treasurer shall also have charge of disbursements of the funds of the Authority, shall keep full and accurate records of the receipts and disbursements, and shall deposit all moneys and other valuables in such depositories as shall be designated by the Board. The Treasurer shall deposit and invest all funds of the Authority in accordance with this Agreement and laws of the State applying to the deposit and investment of funds or regional transportation authorities formed under the Act. The Treasurer shall have such additional authority, powers and duties as are appropriate and customary for the office of Treasurer of entities such as the Authority, and as the Board may otherwise prescribe. If a Treasurer has not been elected, the Secretary shall also serve as Treasurer and may use the title of Treasurer in performing the functions of Treasurer.

ARTICLE IV

EXECUTIVE AND ADVISORY COMMITTEES

Section 4.01. Generally. The Board, in accordance with §43-4-604(3)(h), C.R.S., has the power to appoint advisory committees related to the operations and planning of regional transportation and define the duties thereof.

Sectopm 4.02. Administrative Advisory Committee. The Board shall appoint members to an Administrative Advisory Committee serving at the direction and pleasure of the Board. The term durations, number of members and makeup of the Administrative Advisory Committee will be determined and approved by a resolution of the Directors. The purpose of Administrative Advisory Committee will include but not be limited to advising on the Authority annual budget, operations and long range planning for Board adoption. Directors, Alternate Directors or Officers of the Authority shall not be members of the Executive Advisory Committee. The Administrative Advisory Committee shall not be authorized to exercise any power of the Board.

Section 4.03. Other Advisory Committees. The Board may appoint and maintain other Advisory Committees to develop recommendations with respect to policy, planning and service matters. The members of Advisory Committees may be citizens, business and resort representatives, other regional government or public agencies that represent service area outside the boundaries of the RTA. Directors or Alternate Directors of the Authority may participate in these Advisory Committees. Advisory Committees shall not be authorized to exercise any power of the Board.

ARTICLE V

PERSONNEL

Section 5.01 Generally. Personnel will be at-will employees of the Authority including but not limited to an administrator and/or finance manager. Employees shall be recruited in an open process in accordance with equal opportunity employment requirements that prohibit discriminatory hiring practices based on age, race, gender, disability or religion or any other status protected by federal or state law.

Section 5.02. Administrator. The Administrator shall be the chief executive officer of the Authority, shall supervise the activities of the Authority, shall see that all policies, directions and orders of the Board are carried out and shall, under the supervision of the Board, have such other authority, powers or duties as may be prescribed by the Board. The administrator will hire and supervise staff for the Authority based on approved budget allocations for such positions.

Section 5.03. Powers and Duties. Notwithstanding any other provision of this Article, the Board at any time may expand, limit or modify the powers and duties of any employee.

Section 5.04. Vacancies. Vacancies in the office of any employee shall be filled in the same manner in which such office was originally filled.

Section 5.05. Compensation. The Authority shall determine the compensation of employees for services performed, and may reimburse them for expenses incurred, in serving in such capacities upon such terms and procedures as may be established by the Board.

ARTICLE VI

POWERS OF THE AUTHORITY

Section 6.01. General Grant of Power. The Authority shall, subject to limitations set forth herein, have (i) all powers granted by the Act to regional transportation authorities and (ii) all powers that may be exercised by a separate legal entity created by a contract among the Members pursuant to the Intergovernmental Relations Statute. Such powers shall include, but shall not be limited to:

- (a) the specific powers described in §42-4-605, C.R.S.;
- (b) the power to establish Regional Transportation Activity Enterprises in accordance with §42-4-606, C.R.S.;
- (c) the power to establish local improvement districts in accordance with §42-4-608, C.R.S.;
- (d) the power to issue bonds in accordance with §42-4-609, C.R.S.;
- (e) the power to cooperate with any person or entity as provided in §42-4-610, C.R.S.;
- (f) the power to invest or deposit funds as provided in §42-4-616, C.R.S.; and
- (g) the power to petition for a judicial examination and determination of any power, act, proceeding or contract of the Authority as provided in §42-4-620, C.R.S.

Section 6.02. Specific Responsibilities. In addition to the general powers described in Section 6.01 herein, the Authority shall have the responsibilities described in this Section and shall have all powers necessary to carry out such responsibilities, subject to the availability of funds and, to the extent required by law, annual appropriation of funds by the Board. The description of specific responsibilities and powers in this Section shall not, however, limit the general powers of the Authority described in Section 6.01 herein.

(a) **Regional Transit Services.** The Authority shall coordinate and may operate and fund Regional Transit Services as described in Appendix D, the Initial Service Plan, as may be amended from time to time per Article XI herein.

(b) **Contract Transit Services.** The Authority may enter into contracts with any Member or other person or entity for the provision of transit services in the manner and subject to the terms of such contracts.

(c) **Regional Transportation Planning.** The Authority shall engage in annual regional transportation planning to direct the Authorized Transportation Projects, pursue local, federal or state funding and coordinate overall transportation policy within the area in which it provides transit services. Regional transportation planning shall, as determined by the Board, include short range service and infrastructure planning as well as long range planning, corridor investment studies and related impact analyses.

(d) **Planning, Construction and Maintenance of Regional Trails and Pedestrian Infrastructure.** The Authority may provide support for regional public trails in cooperation with Members, and other agencies including but not limited to the USFS, BLM and CDOT.

(e) **Local Service.** The Authority may operate Authorized Transportation Projects of a Member jurisdiction (as distinguished from regional services) except as otherwise specifically provided herein, only pursuant to an agreement to which such Member pays the Authority for the services provided on the same fully allocated cost basis otherwise used to determine costs of services throughout the Authority's service area.

(f) **Aerial Tramway (Gondola).** The Authority may plan for transitioning operations, maintenance, capital improvements, and the funding required for such functions of the Telluride-Mountain Village Gondola system (the "Gondola") to the Authority by December 31, 2027. The Authority may fund capital expenditures that have a useful life that extends beyond December 31, 2027; the Authority would fund the portion of the capital expense that is projected to extend beyond December 31, 2027. The Authority may, but is not required to, fund expenses related to the operation of the Gondola prior to December 31, 2027. Notwithstanding any of the foregoing, it is the objective of the Authority to assure the ongoing operation of the Gondola beyond December 31, 2027.

(g) **Transportation Related Infrastructure.** The Authority may assume the maintenance of existing facilities and may develop new park-and-ride facilities, transit stops, vehicle maintenance garages, trails or other necessary infrastructure related to operations under the purview of the Authority.

(h) **Roadway Maintenance & Improvements**

(i) **Rail Projects and Service**

(j) **Aviation Service**

Section 6.03. Limitations on Powers of the Authority. Notwithstanding Sections 6.01 and 6.02 herein, the powers of the Authority shall be limited as follows:

- (a) the Authority may only finance, construct, operate and maintain authorized transportation projects;
- (b) Advisory Committees may only be appointed and may only exercise the powers as provided in Article IV herein;
- (c) no action to establish or increase a tax or to create a multiple fiscal year debt or other financial obligation that is subject to §20(4)(b) of article X of the State Constitution shall take effect unless first submitted to a referendum vote in accordance with §42-4-612 of the Act;
- (d) the Board shall deliver notice of any proposal to establish, increase or decrease any tax to any County or Municipality where the proposed tax or fee would be imposed in accordance with §42-4-613 of the Act; and
- (e) a notice of the imposition of or any increase in any fee or tax or the issuance of Bonds shall be sent to the Division of Local Government and shall be filed with the State Auditor and the State Transportation Commission in accordance with §42-4-614 of the Act.

Section 6.04. Existing Transit Services. The Authority shall not assume responsibility for the operation, funding or maintenance of any transit services provided by a member as set forth in Appendix D without the approval of that Member and of the Authority.

ARTICLE VII

FUNDING THE AUTHORITY

Section 7.01. Baseline Funding. The baseline funding of the Authority can be provided from the following sources pursuant to §43-4-605(1), 612, 613, and 614, C.R.S.:

- (a) A sales or use tax or both up to 1% with voter approval.
- (b) A property tax mill levy of up to 5 mills with voter approval.
- (c) A visitor benefit tax up to 2% with voter approval.
- (d) An annual motor vehicle registration fee of not more than ten dollars for each motorized vehicle registered with the San Miguel County Clerk and Recorder by persons residing within the boundaries of the Authority and stipulations as otherwise authorized by the Act. This fee can be imposed without further voter approval.

Section 7.02. Discretionary Member Contributions. A Member jurisdiction may make funding contributions, provide in-kind services or pay costs that otherwise would have been paid by the Authority (referred to as a “Discretionary Member Contribution”). Discretionary member contributions will be subject to Board approval on a case-by-case basis. The Authority will make a good faith effort to grant such Member a credit against other contributions or contract service payments to the Authority by or on behalf of such Member, in an amount equal to the discretionary member contribution.

Section 7.03. Mitigation of Development Impacts. The Authority acknowledges that regional land use development has an impact upon local and regional traffic congestion and the availability of parking. They further agree that improved transit services and infrastructure are a means for mitigating such impacts. Accordingly, Member jurisdictions shall provide

recommendations for the appropriate planning and zoning boards to address transit based mitigation of the projected traffic impacts of a new development within their jurisdiction. Members shall provide recommendations regarding the means by which that the mitigation is imposed. This can include ordinance-based transit impact fees, conditions for approval imposed upon individual development projects, or other means. Funds derived from such mitigation may be remitted to the Authority to offset capital or operational costs and outlays associated with providing regional transit services to the Member.

Section 7.04. Pursuit of Grants. The Authority shall actively pursue grants to support its activities, including grants for offsetting operating and capital expenditures, long range planning and environmental review. The Authority shall also cooperate and assist Members in their pursuit of grants for transportation projects.

Section 7.05. Capital Projects and Bonds.

The Authority may fund capital projects by the issuance of Authority Bonds pursuant to §43-4-609 if voter approval is obtained for the issuance of such bonds as required §43-4-612(2); through lease purchase agreements or other arrangements permitted by, and subject to compliance with the applicable provisions of State and Federal law; or through one or more agreements with one or more Members. Regional Transportation Enterprises pursuant to §43-4-606 do not require voter approval.

Section 7.06. No Implied Limits on Powers. Except as otherwise specifically provided, no provision of this Article shall limit the Authority's powers under the Act.

ARTICLE VIII

MEMBERS

Section 8.01. Initial Members. The Initial Members shall be the Initial Signatories whose participation in the Authority is approved by its registered electors at the November 8TH 2016 election as described in Section 2.05 herein.

Section 8.02. Withdrawal of Initial Members.

(a) An Initial Member may withdraw from the Authority only if:

(i) Any Ballot Questions required for the establishment of the Authority under Section 2.04 herein are not approved at the initial Election by a majority of the electors voting thereon; or

(ii) If a Ballot Question regarding the establishment of the Authority fails within the jurisdictional boundaries of one or more of the Initial Signatories, the Governing Body of an Initial Member where a Ballot Question has passed may, subsequent to the initial Election adopt a resolution or ordinance, and deliver written notice to all the other Initial Members, stating that such Initial Member has withdrawn from the Authority.

(iii) Members may only withdraw from the Authority subject to the conditions set forth in this Section. In particular none of the Initial Signatories may withdraw from the Authority if all three ballot measures described in Section 2.04(a) herein are approved by a majority of the registered electors voting thereon.

(b) If an Initial Member withdraws from the Authority pursuant to subsection (a) of this Section:

(i) the territory within the boundaries of such Initial Member will be excluded from the Boundaries of the Authority and Appendices A and B shall be amended.

(ii) the obligations of such Initial Member set forth in the Agreement shall terminate.

Section 8.03. Additional Members. Any County or Municipality or portion thereof, which is not an Initial Member of the Authority, may become a Member (for purposes of this Section, a “new Member”) effective upon:

(a) the adoption of a resolution of the Board in accordance with Section 3.09 herein, the effectiveness of which may be conditioned by agreement and compliance of such new Member with any conditions which the Board, in its sole discretion, sees fit to impose;

(b) unless the new Member is the State, approval of such new Member’s participation in the Authority by the electors residing within the territory of the new Member that is to be included in the Boundaries of the Authority; and

(c) compliance with any other conditions to the admission of such new Member as a Member or its execution of the amended Agreement imposed under the Act, the Intergovernmental Relations Statute or any other applicable law.

Section 8.04 Future Elections. Non-resident property owners within the Town of Mountain Village who constitute registered electors within the Town of Mountain Village shall be eligible to vote on future ballot questions arising under §612(1) of the Act (a referendum election to establish or increase any tax authorized by the Act). However, non-resident property owners shall not be eligible to vote on future ballot questions arising under §612(2) of the Act (a referendum election to create a multiple fiscal year debt or other financial obligation that is subject to §20(4)(b) of article X of the State Constitution). In recognition of the restriction to be placed on the Town of Mountain Village’s non-resident registered electors, which by the terms of this Agreement, shall not be entitled to vote on any question arising under §612(2) of the Act, it is the intent of the Members herein that, to the extent possible, future elections be limited to such issues that recognize and permit the enfranchisement of all registered electors within the boundaries of the Authority, including the non-resident property owners of the Town of Mountain Village.

ARTICLE IX

TERM AND DISTRIBUTION OF ASSETS UPON TERMINATION

Section 9.01. Effective Date. The term of the Agreement shall begin when all the conditions to the establishment of the Authority set forth in Section 2.01 herein have been satisfied.

Section 9.02. Termination. The term of this Agreement shall end when all the Members agree in writing to terminate this Agreement provided, however, that this Agreement may not be terminated so long as the Authority has any Bonds outstanding.

Section 9.03. Distribution of Assets Upon Termination. Upon termination of this Agreement pursuant to Section 9.02 herein, after payment of all Bonds and other obligations of the Authority, the net assets of the Authority shall be distributed to the parties who are Members at such time in proportion to the sum of:

(a) the amount of cash and the value of property and services contributed by them to the Authority pursuant to Article VII and VIII herein minus the amount of cash and the value of property previously distributed to them by the Authority and

(b) the unexpended amount of collected Authority approved and imposed taxes or other charges, other than fares paid by the taxpayers of a Member to the Authority. Taxes or other charges paid by residents of areas of Counties which are also located within a Municipality will be allocated 100% to the Municipality for such purposes.

ARTICLE X

DEFENSE OF DIRECTORS, OFFICER, MEMBERS OF ADVISORY COMMITTEES AND EMPLOYEES

The Authority shall insure and defend each Director, Officer, member of an Advisory Committee and employee of the Authority in connection with any claim or actual or threatened suit, action or proceeding (civil, criminal, or other, including appeals), in which he or she may be involved in his or her official capacity by reason of his or her being or having been a Director, Officer, member of a Committee or employee of the Authority, or by reason of any action or omission by him or her in such capacity. The Authority shall insure and defend each Director, Officer or member of a committee and employee of the Authority against all liability, costs and expenses arising from any such claim, suit or action, except any liability arising from criminal offenses or willful misconduct or gross negligence. The Authority's obligations pursuant to this Article shall be limited to funds of the Authority available for such purposes, including but not necessarily limited to insurance proceeds. The Board may establish specific rules and procedures for the implementation of the Article.

ARTICLE XI

AMENDMENTS

Section 11.01. Amendments Generally. This Agreement may be amended upon unanimous consent of all Members and only by resolution of the Board. Such consent shall first be manifested by a majority affirmative vote of the governing bodies of each Member.

Section 11.02. Amendments to Boundaries. The Initial Boundaries outlined in Appendix A "Determination of the Boundaries of the Authority" herein, may be amended in accordance with Section 11.01 herein and with the required approval of the registered voters of any municipal or unincorporated portion of a county proposed to be added to the territory of the RTA. For purposes of this Section, territory of a Member that is a Municipality shall include territory within such Municipality's boundaries or within such Municipality's comprehensive planning area of influence as established as of the date to first set forth above, but shall not include any territory which has previously been included within the incorporated boundaries of another Municipality.

Section 11.03. Modification of Appendices C-1 through C-3. Notwithstanding any other provision herein, any ballot question attached herein as Appendix C-1 through C-3 may be

modified by the Governing Body of the Initial Signatory responsible for submitting such ballot question to the electors as provided in Section 2.04 herein.

ARTICLE XII

MISCELLANEOUS

Section 12.01. Adoption and Execution of Agreement in Accordance with Law.

Each Initial Signatory hereby represents to each other Initial Signatory that it has adopted and executed this Agreement in accordance with applicable law.

Section 12.02. Parties in Interest. There are no expressed or implied third party beneficiaries to this Agreement.

Section 12.03. No Personal Liability. No covenant or agreement contained in this Agreement or any resolution or bylaw issued by the Board shall be deemed to be a covenant or agreement of an elected or appointed official, officer, agent, servant or employee of any Member in his or her individual capacity.

Section 12.04. Notices. Except as otherwise provided in this Agreement, all notices, or other communications by the Authority, any Member, any Personnel or any member of an Advisory Committee, to any other such person pursuant to the Agreement shall be in writing; shall be given a reasonable period of time to be posted or otherwise publically noticed.

Section 12.05. Assignment. None of the rights or benefits of any Member may be assigned, nor may any of the duties or obligations of any Member be delegated without the express written consent of all the Members.

Section 12.06. Severability. In any clause, provision, subsection, Section or Article of the Agreement shall be held to be invalid, illegal or unenforceable for any reason, the invalidity, illegality or enforceability of such clause, provision, subsection, Section or Article shall not affect any of the remaining provisions of this Agreement.

Section 12.07. Interpretation. Subject only to the express limitations set forth herein, this Agreement shall be liberally construed in accordance with the stated purposes of the Agreement and the applicable provisions of the Act.

Section 12.08. Governing Law. The laws of the State shall govern the construction and enforcement of the Agreement. Venue for purposes of any litigation arising under this Agreement shall only be proper in the San Miguel County District Court.

Signature Page

To

SAN MIGUEL REGIONAL TRANSPORTATION AUTHORITY
INTERGOVERNMENTAL AGREEMENT

Dated as of _____ 201

ATTEST:
ATTEST:
ATTEST:

TOWN OF TELLURIDE, COLORADO
TOWN OF MOUNTAIN VILLAGE, COLORADO
SAN MIGUEL COUNTY, COLORADO.

APPENDIX A

DETERMINATION OF BOUNDARIES OF THE AUTHORITY

The Initial Boundaries of the Authority shall consist of:

1. If the Authority is approved by a majority of the registered electors of the Town of Telluride voting thereon at the Election, all territory within the Town of Telluride and all territory subsequently annexed to the Town of Telluride.
2. If the Authority is approved by a majority of the registered electors of the Town of Mountain Village voting thereon at the Election, all territory within the Town of Mountain Village and all territory subsequently annexed to the Town of Mountain Village.
3. If the Authority is approved by the majority of registered electors of the unincorporated territory of San Miguel County within election precincts (as defined of the date herein) existing within the Telluride R1 School District as defined in boundary map Appendix B, voting thereon at the Election.

APPENDIX B RTA Boundary Map inserted at the end of this document until IGA is finalized.

APPENDICES C-1 THROUGH C-3 Ballot Questions yet to be drafted

APPENDIX D

INITIAL SERVICE PLAN

The Authority shall:

1. Engage in comprehensive long range transportation planning with participation from the Members, the RTA Advisory Committees, and other regional stakeholders.
 - a. Include improved coordination, services and schedules, and transit related facilities.
 - b. Review the need for specialized transit services within the boundaries of the Authority and within the greater region where feasible.
 - c. The final plan will require RTA Board adoption.
2. Provide and/or coordinate public transit services including but not limited to the following:
 - a. Commuter-based transit serving Placerville and Down Valley, Norwood, Ridgway, Montrose, Rico, and Cortez, including points between and in a manner consistent with current or improved levels of service to Telluride and/or Mountain Village.
 - b. Transit service to the Lawson Hill Subdivision and points between in a manner consistent with current or improved levels of service.

- c. Shoulder season, special event, and Gondola backup transit service between the Towns of Telluride and Mountain Village and points between in a manner consistent with current or improved levels of service.
- d. Paratransit, medical appointment and senior transit services.

3. Assist in regional trail planning and construction with an emphasis on the provision of linkages to and between transit services and infrastructure.

4. Consider assuming intra-town services in a manner consistent with current or improved levels of service.

~~3.5.~~ Consider provision for a continuing capital fund for maintenance, repairs and improvement of the gondola aerial tramway system, between Mountain Village and Telluride.

~~4.6.~~ Advocate and promote the use of transit and trails rather than personal vehicles whenever possible.

APPENDICES E-H These are to be developed only if deemed necessary.

E. RATIONALE FOR DIFFERENT FUNDING LEVELS FROM DIFFERENT JURISDICTIONS

F. INITIAL CAPITAL PROGRAM

G. INVENTORY OF ASSETS

H. ESTIMATED FUNDING FROM DIFFERENT JURISDICTIONS

