# RTA Intergovernmental Meeting Mountain Village Council Chambers February 2, 2016 9:30 am - noon

- 1. Introduction
  - a. Public Officials
  - b. Dan Blankenship from RFTA
  - c. Ground Rules for meeting
    - i. Designated time for Public Comment
- 2. Recap of previous meetings
  - a. General Outcomes and Premises re RTA
  - b. Specific Outcomes of 1/11/16 Meeting:
    - i. Initial Structure of RTA
    - ii. Initial Funding of RTA
    - iii. General Timeline for Ballot Measure
  - c. Targeted Outcomes for 2/2/16 meeting
    - i. Continued Exploration of Funding Options
- 3. Funding Options
  - a. Sales Tax
  - b. Ad Valorem Tax (Property Tax)
    - i. Statutory Sunset Provisions and Legislative Amendment (Dan Blankenship)
  - c. Motor Vehicle Registration Fee
  - d. Fares
  - e. Intergovernmental Appropriations
    - i. SMC RETA Revenues Capital for Intercept Lot?
  - f. Grants
- 4. Funding Scenarios
  - a. General Expenditures for Initial RTA structure
  - b. General Strategies to Consider

Potential Revenue Models - Outlined on a provided spreadsheet

#### Model 1 Sales Tax

.25% Sales Tax Revenue coupled w/ \$10 Motor Vehicle Fee, Fares & County RETA

#### Model 2 Sales Tax

.25% Sales Tax Revenue w/ no Fees and Fares

#### Model 3 Property Tax Mill Levy

1 Mil Levy Revenue coupled w/ \$10 Motor Vehicle Fee, Fares & County RETA

# Model 4 Property Tax Mill Levy

1 Mil Levy Revenue w/ no Fees and Fares

Model 5 Sales Tax & Mill Levy w/ \$10 Motor Vehicle Fee, Fares & County RETA Model 6 Sales Tax & Mill Levy-No fees or fares

- c. Analysis
  - i. Pros and Cons
  - ii. Approaches taken by RFTA (Dan Blankenship)
  - iii. Preferred Approach
- 5. Review Timeline for Ballot Measure Next Steps and Conclude

# January 11, 2016 RTA Intergovernmental Worksession Meeting Notes

# **Board of Directors – Advisory Committees**

AGREED – Begin with a 6 member Board of Directors – two from each member jurisdiction each with one appointed alternate.

Notes: Item for staff follow up – Create a list of the types of board actions/decisions that would require a super majority and a simple majority vote for further consideration by elected officials.

AGREED to include a formalized Executive Advisory Committee in the IGA that would have separate appointed membership made up of transit stakeholders including staff from member jurisdictions, and at-large citizen and business representation. Develop appointment procedures, terms, and powers/duties including a clear "chain of command" with the RTA staff and the B.O.D.

Officials also recognized the need to allow for other appointed special issue advisory subcommittees under the B.O.D. for short or long term needs.

Notes: The detailed procedures of the B.O.D. and any committee could be outlined in more detail in the by-laws adopted by the B.O.D. rather than the IGA, these can be more easily amended over time to address changing needs of the RTA board. Gunnison Valley titles these Organization & Procedural Guidelines.

### **RTA Staff**

AGREED that hiring of an Administrator is necessary at least in a part-time capacity to operate under direction of the B.O.D. and with advisory direction from an executive committee to begin the work of the newly formed RTA.

Notes: The IGA editor group settled on the title "Administrator" deliberately in the IGA to distinguish from the directors as in Board of Directors. Also, there was general agreement among officials on the language included in Article V – Personnel, but this may require more clarification to finalize.

# **Initial Funding for the Proposed RTA**

AGREED to have county and town administrators develop an RTA funding proposal outlining all options including existing dedicated transit revenues, potential tax revenues with an emphasis on uniformity (not necessary complete equity) between jurisdictions. Include the pros and cons of the options. In addition develop a preliminary RTA administrative budget and inter-jurisdictional transit services budget.

#### Notes on comments:

• Officials recognize the need to set the RTA option apart for voters as far as what it will offer that is different from existing government transit funding and operations.

- Should any new tax revenues be used for new expanded services & existing services be funded through existing budgeted contributions from members passed through to the RTA?
- There was confusion in discussing "different funding" from each jurisdiction. We need to clarify that we are referring to a choice between to options of sales & property tax for the ballot measures, or possibly regarding additional member funding contributions.

  Officials are concerned about equity between contributions.
- Advantage to different jurisdictional taxing measures is they can be tailored to their constituency.
- Perceived advantage to sales tax is they are paid predominantly by visitors.
- Disadvantage to sales tax is it amounts to significantly higher revenue annually in the Town of Telluride than for the County and MV. Need to maintain parity & consistency in the amount of sales tax charged between TOT and MV and in relation to other Colorado resorts.

#### **Timeline for Ballot Measures**

AGREED continue to develop the RTA ballot timeline with more details as they are understood and clarified. Add detail on who will be responsible for what duties. Take into consideration that the mail-in ballots push up the deadlines to effectively perform outreach to voters. Include deadlines for messaging, outreach material development.

Notes: Staff to check the deadline or time allowed for noticing adjacent public land administrators and government jurisdictions. (It is 90 days for the date the IGA is submitted to agencies and governments).

AGREED that the next RTA Worksession will be held in Mountain Village at 9:30 a.m. on Tuesday, February 2<sup>nd</sup>. The topic will predominantly be review of RTA funding options developed and presented by the county and town administrators.

Notes: One other topic if it is deemed that time will allow is to tackle the question of the <u>Preliminary Service Goals (or Plan)</u> that are part of the IGA appendices. We went around at one point on how detailed these should be.

Transit Budget We	orksheet					
Transit Budgets						
Operations/Admin (Based on 2016 bu	dgets)	2016	2017	2019	2019	2020
Intra-Jurisdictional Transit		3% increase	e calculated a	nnually		
Telluride In Town		642,050	661,312	681,151	701,585	722,633
Mtn.Village In Town		110,086	113,389	116,790	120,294	123,903
Mtn.Village Chondola		232,941	239,929	247,127	254,541	262,177
Total Intra-Jurisdictio	nal Services	985,077	1,014,629	1,045,068	1,076,420	1,108,713
Inter-Jurisdictional Services						
Mtn Village Commuter Shuttles		100,252	103,260	106,357	109,548	112,835
Gondola backup between MV \$60k/Tellu	ride \$60k	120,000	123,600	127,308	131,127	135,061
Senior Transit Shuttles - All Points		5,000	5,000	5,000	5,000	5,000
County Commuter Shuttles		9,000	9,270	9,548	9,835	10,130
Down Valley Route		80,391	82,803	85,287	87,845	90,481
Norwood Route		154,253	158,881	163,647	168,556	173,613
TOT/County Lawson		97,525	100,451	103,464	106,568	109,765
Total Inter-Jurisdiction	566,421	583,264	600,612	618,480	636,884	
Estimated capital budget-vehicles-facil		300,000	300,000	300,000	300,000	300,000
	TOTAL	866,421	883,264	900,612	918,480	936,884
Potential Revenues						
SMCounty RETA designated for transit		100,000		Draft RTA C	Operating-Adr	
Fares from existing commuter routes	Estimated	75,000		Personnel		\$ 100,000
	TOTAL	\$ 175,000		Operating		25,000
Allowed RTA Tax or Fee Revenues				Marketing	_	10,000
Motorized Vehicle Fee \$10 each	Estimated	\$ 80,000			TOTAL	135,000
Up to 1% Sales Tax		\$2,237,515				
Up to 5 mills property tax	Per mill	\$ 747,490				

Doesn't take into account potential for increased FTA and State FASTER Grant funding with the RTA.

Telluride R-1	Potential tax-fee-fare revenues
MODEL 1	
Sales Tax @ .25%	\$ 559,379
Motor Vehicle Fee	\$ 80,000
Estimated Fares	\$ 80,000 \$ 75,000
County RETA	\$ 100,000
TOTAL	\$ 814,379
MODEL 2	
Sales Tax @ .25%	\$ 559,379
Motor Vehicle Fee	-
Estimated Fares	-
County RETA	\$ 100,000
TOTAL	\$ 659,379
MODEL 3	
Property Tax 1 mill	\$ 747,490
Motor Vehicle Fee	\$ 80,000
Estimated Fares	\$ 75,000
County RETA	\$ 100,000
TOTAL	\$ 1,002,490
MODEL 4	
Property Tax 1 mill	\$ 747,490
Motor Vehicle Fee	\$ -
Estimated Fares	-
County RETA	\$ 100,000
TOTAL	\$ 847,490

# .25% Sales Tax per jurisdiction 2016 Budgets

Telluride	\$	344,707 as reported by TOT
Mountain Village	\$	216,858 as reported by MV
SM County	*0	

\*Note: Lawson Hill & Placerville sales fall into the unincorporated SMC revenues.

**\$559.379** reflects the County's estimate of .25% sales tax revenue collected within the R-1 School District based on the existing tax collected by SMC for sales as they would be applied by the RTA.

# Per jurisdiction 1 mill revenue

Telluride	\$ 255,138
Mountain Village	\$ 299,769
SM County	\$ 192,585

MODEL 5	
Sales Tax @ .25%	\$ 559,379
Property Tax 1 mill	\$ 747,490
Motor Vehicle Fee	\$ 80,000
Estimated Fares	\$ 75,000
County RETA	\$ 100,000
TOTAL	\$ 1,561,869
MODEL 6	
Sales Tax @ .25%	\$ 559,379
Property Tax 1 mill	\$ 747,490
Motor Vehicle Fee	\$ -
Estimated Fares	\$ -
County RETA	\$ 100,000
TOTAL	\$ 1,406,869

Telluride R-1 Assessed Values	Telluride R-1 Assessed Values by Jurisdiction				
Updated for 2015 Values					
Unicorporated Areas of San N	liguel County				
Within R-1	\$192,585,400				
	1 Mill =	\$192,585			
Town of Mountain Village					
	\$299,768,000				
	1 Mill = \$	299,768			
Town of Telluride					
	\$255,137,560				
	1 Mill =	\$255,138			
TOTAL ASSESSED VALUE	\$747,490,960				
TOTAL ONE MILL		\$747,491			

Notes: Assessed value is 7.96% of Actual Value for residential and 29% for commercial, vacant land, agricultural and others. Mill levy is based on Assessed Value x.001 for each mill.

#### Sales & Excise Taxes in San Miguel County

Jurisdiction	State	City	County	Sales Tax Total	Lodging* +Add	Airline Guarantee Excise + Add
						Required prepared food & lodging
Mountain Village	2.9%	4.5%	1%	8.4%	2%	2%
Telluride	2.9%	4.5%	1%	8.4%	2%	2%
San Miguel County	2.9%		1%	3.9%	2%	
Norwood	2.9%	3%	1%	6.9%	2%	
Sawpit-PV	2.9%	3%	1%	6.9%		

<sup>\*</sup>County-wide lodging tax is applied in the Town of Telluride, but Mountain Village collects and administers to their own at the same percent. It is outside of the county approved lodging tax.

Sales tax is applied to all retail sales with the exception of <u>food for home consumption</u>, which is exempt from both <u>State and County</u> sales tax@ 3.9%. If approved new sales tax could also not be applied on food for home consumption.

Mountain Village & Town of Telluride Lodging rate with sales and excise tax is 12.4% Restaurant/Prepared Food rate with sales and excise tax is 10.4%

Airline Guarantee Program has a voluntary program for retail to collect and forward 2% of their sales.

#### **Comparison to other Colorado Resorts**

Jurisdiction	State	City	County	Sales Tax	+RTA	+Lodging or	Use Tax
				Total		Marketing	or other
City of Aspen	2.9%	2.4%	3.6%	8.9%	.4%	2%	.4% + .5%
Pitkin County	2.9%		3.6%	6.5%	.4%		
Crested Butte	2.9%	4.5%	1%	8.4%	1%*		
Mt. Crested Butte	2.9%	5%	1%	8.9%	1%*		3%
Vail	2.9%	4%	1.4%	8.3%		1.4%	
Steamboat	2.9%	4.75%	1%	8.65%		2%	

<sup>\*</sup>Gunnison Valley RTA just had a ballot measure passed this November to have a uniform 1% sales tax devoted to the RTA between all of the member jurisdictions.

#### Mill Levy Calculations

San Miguel County Residential Assessment Rate is 7.96% of Actual Value.

San Miguel County Commercial & Vacant Land Assessment Rate is 29% of Actual Value.

#### Examples:

Residential - 1 mill per \$100,000 of actual value amounts to \$7.96 annually on property tax (again per \$100k). Commercial & Vacant Land -1 mill per \$100,000 of actual value amounts to \$29 annually (per \$100k in value)

Assessor calculates assessed value of property in the following formula:

Actual County Appraised Value x .0796 (or .29) = Assessed Value. Then multiply by the mill levy (1 mill is x .001).

# TMV GRANT HISTORY

TMV GRA	NT HISTORY								TN4\/OA
AGENCY	Agency YR	PROGRAM	PROJECT	<u>DESCRIPTION</u>	TOTAL \$	AGENCY \$	LOCAL \$	<u>COMMENTS</u>	TMVOA local budget
FTA FTA	FY- 2016 FY- 2016	5311 5311	Gondola Gondola	Operating Administration	196,200 65,000			Contracting Contracting	
FTA	FY- 2016	5311	Gondola	Cabin Refurbishment - phase 3 of 6	110,000			preliminary award notice	28,000
FTA	FY- 2016	5311	Bus	14-Passenger bus	80,000			preliminary award notice	20,000
						- 1,		\	
FTA	FY-2015	5339	Gondola	Cabin Refurbishment - phase 2 of 6	110,000			Contracted	28,000
FTA	FY-2015	5311	Gondola	Controls Upgrade	340,000			Awarded	85,000
FTA	FY-2015	5311	Gondola	Cabin Refurbishment - phase 1 of 6	110,000			Contracted	28,000
FTA	FY-2015	5311	Gondola	Low Speed Conveyor - phase 2 of 3	60,000			Contracted	27,000
FTA	FY-2015	5311	Gondola	Grip Rebuilds	140,000			Contracted	34,000
FTA FTA	FY-2015 FY-2015	5311 5311	Gondola Gondola	Operating Administration	220,200 50,000			Billing Billing	
CDOT	FY-2015	FASTER	Gondola	Main Drives & Motors end of life	220,926			Procurement	\
CDOT	11 2015	TASTER	Goridola	Wall Brives & Wotors end of me	220,320	170,741	44,103	rrocarement	146,000
FTA	FY-2014	5311	Gondola	Main Drives & Motors end of life	361,574	289,259	72,315	Procurement	/
FTA	FY-2014	5311	Gondola	Grip Rebuilds	140,000	112,000	28,000	Procurement	34,000
FTA	FY-2014	5339	Bus	14-Passenger bus	70,000	56,000		Complete	-
FTA	FY-2014	5311	Gondola	Low Speed Conveyor	60,000			Procurement	27,000
FTA	FY-2014	5311	Gondola	Operating	220,192				
FTA	FY-2014	5311	Gondola	Admnistration	50,000	40,000	10,000		
FTA	FY-2013	5304	Gondola	Capacity & level Loading Study	36,500	29,000	7,300	In Progress	11,000
FTA	FY-2013	5311	Gondola	Capital: conveyor syst phase 2	219,766			III FTOGRESS	55,000
FTA	FY-2013	5309	Vanpool	commuter shuttle vans	125,000				14,000
FTA	FY-2013	5311	Gondola	Operating	160,400			\d	,
FTA	FY-2013	5311	Gondola	Administration	60,500			100% TMV exper	ise
FTA	FY-2012	5311	Gondola	Operating	149,970			35,000 x ~40% = 14,000 FG	oc
CDOT	FY-2012	FASTER	Gondola	Capital: conveyor system	125,563	100,450	25,113		
	EV 2011							No FTA F200 grant program	
-	FY-2011	-	-	-	-	-	-	No FTA 5309 grant program	
FTA	FY-2010	5309	Gondola	2008 G rebuild per LONP	163,863	131,090	32,773		
							,		
FTA	FY-2009	5309	Gondola	2008 G rebuild per LONP	234,478	187,582	46,896		
FTA	FY-2009	5309	Vanpool	Commuter shuttle vans	42,000	33,600	8,400		
FTA	FY-2008	5309	Gondola	2008 G rebuild per LONP	314,514				
FTA	FY-2008 (07)	5309	Gondola	G rebuild – sheave trains	427,975	342,380	85,595		
FTA	FY-2006	5309	Bus & GPG	Bus station, stops & terminals	504,458	403,566	100,892		
FTA	FY-2006	5309	Bus & GPG	Bus station, stops & terminals	482,677				
	2000	3303	545 44 51 5	bus station, stops & terminals	.02,077	300,112	30,333		
FTA	FY-2005	5309	Bus & GPG	Bus station, stops & terminals	482,677	238,828	243,849		
FTA	FY-2004	5309	Bus & GPG	Bus station, stops & terminals	745,636	589,553	156,083		
FTA	FY-2004	5309	Bus & GPG	Bus - Rolling Stock	745,636	347,882	397,754		
FTA	FY-2003	5309	GPG & Vehicles	Bus - Rolling Stock	1,032,360	825,888	206,472		
FTA	FY-2002	5309	Gond Upgrade & Vehicles	Rus - Rolling Stock	909,389	727,511	181,878		
FTA	FY-2002	5309	Gond Upgrade & Vehicles		885,511				
1 171	11 2002	3303	Cond Opprade & Venicles	bus Roming Stock	005,511	727,311	150,000		
FTA	FY-2001	5309	GPG & Lightning Protect	Bus Station, stops & terminals	1,035,083	826,213	208,870		
			-						
FTA	FY-2000	5309	Vehicles & Equipment	Bus – Rolling Stock	455,000	256,739	98,261		
FTA	FY-1999	5309	Expansion of Park & Ride	Bus station, stops & terminals	1,800,000	333,277	1,466,723		
				TOTAL 1000 2012	10 757 600	6.016.503	2 745 067		
				TOTAL 1999 - 2013	10,757,690	6,916,593	3,745,067		
				PENDING 2013	381,266	304,813	87,416		
				PENDING 2014	901,766				
				PENDING 2015	1,251,126				
					2,534,158	1,895,009			
				GRAND TOTAL	13,291,848	8,811,602	4,398,721		

Note: FTA FY-2014 = Oct 1, 2013 - Sep 30, 2014 CO FY-2014 = Jul 1, 2013 - Jun 30, 2014 TMV FY-2014 = Jan 1, 2014 - Dec 31, 2014

# **Draft timeline for San Miguel Regional Transportation Authority Ballot Measure 2016**

January - May	Continued review and finalization of the IGA, service goals, preliminary funding, tax and fee options.
	Each jurisdiction required to hold a minimum of two public hearings of the subject of the proposed RTA
	Intergovernmental Agreement.
	Form an action committee made up of citizens and elected officials that can support the RTA ballot measure. This
	committee can have staff support up until the jurisdictions formally adopt intent to go to the voters in July.
July	July 29 <sup>th</sup> Deadline to notify the County Clerk in writing of intent to participate in the November 2016 election with a Tabor ballot measure.
August	Continue with the public forums on the IGA and ballot measures.
	• Contact all contiguous jurisdictions with the IGA and RTA measure. (Statutory Requirement) including public land agencies and local governments.
	<ul> <li>Provide the Department of Local Affairs and C.D.O.T with a copy of the IGA and RTA background.</li> <li>(Statutory Requirement)</li> </ul>
	Must allow 45 days for comments from all local and state agencies.
	By end of August authorized RTA IGA and ballot measure must be finalized.
September	September 9 <sup>th</sup> last day for each political subdivision to certify the ballot content.
	<ul> <li>September 23<sup>rd</sup> last day to submit pro-con statements to be included in the ballot issue notice mailed to all registered electors.</li> </ul>
October	October 7 <sup>th</sup> Ballots for a general election must be printed and in possession of the designated election official.
November	November 8 <sup>th</sup> General Election